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Reports on the progress of the task teams working on implementation guidance

Treatment of Intellectual Property Products in Balance of Payments Statistics

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Treatment of Intellectual Property Products in Balance of Payments Statistics: Issue Note¹

SECTION I: THE ISSUE

CURRENT GUIDANCE FROM *BPM6/2008 SNA* AND GLOBALIZATION TASK TEAM GUIDANCE NOTES

1. The treatment of cross-border transactions in intellectual property products (IPPs) is provided in paragraphs 10.137-140 and Table 10.4 of the *Balance of Payments and International Investment Position Manual, sixth edition (BPM6).* As indicated in the Annotated Outline of Chapter 11 (Services Account), *BPM7*, the updated guidance will include the following definition of IPPs² and the treatment of cross-border transactions in IPP assets will be made consistent with the 2008/2025 System of National Accounts (SNA):

*IPPs are the result of research, development, investigation, innovation or marketing,*³ *leading to knowledge, reputation, or the creation of artificial intelligence systems that the developers can market or use to their own benefit in production because the use of this knowledge or system is restricted by means of legal or other protection. They are considered produced non-financial assets, when used in production.*

- 2. With this background, this Issue Note focuses on the following two issues:
 - i) Services category for recording the sale/purchase of marketing assets: As marketing assets will be treated as produced nonfinancial assets, sale/purchase of these assets should be recorded in the services account instead of the capital account (*BPM6* treats marketing assets and goodwill as nonproduced nonfinancial assets—see paragraphs 13.17-13.18). Therefore, this note makes a proposal for the new services category for recording the sale/purchase of rights to these assets.
 - *ii)* Treatment of licenses to use and licenses to reproduce: In addition, guidance is also required to ensure consistent recording of the cross-border transactions in IPPs with the SNA recording, in the following cases, based on the paragraphs 10.100 and A3.63-3.66, *2008 SNA*:
 - Copies sold under license to use may be treated as fixed assets⁴ if they will be used in production for more than one year and the licensee assumes all the risks and rewards of ownership; and
 - A license that allows the licensee to reproduce the original and subsequently assume responsibility for the distribution, support, and maintenance of these copies, should be

¹ Prepared by Venkat Josyula and Patrick Quill (Balance of Payments Division, Statistics Department, IMF).

² This definition was presented at the July 13, 2023 joint AEG/BOPCOM meeting and included in the Common Glossary of Macroeconomic Statistics (see the related <u>BOPCOM VM2-23/01 and SNA/M2.23/11</u> paper for specific details).

³ Following the decision of the joint AEG/BOPCOM meeting in March 2023 on Guidance Note *G.9 Treatment of Marketing Assets*, marketing assets will be treated as produced nonfinancial assets.

⁴ Fixed assets are produced assets that are used repeatedly or continuously in production for more than one year.

regarded as the sale of part or whole of the original to the unit holding the license to reproduce. License to reproduce is referred to as sub-licensing in the case of marketing assets—see Guidance Note G.9 *Treatment of Marketing Assets*—and treated as fixed assets if they satisfy asset requirements. Otherwise, the costs for acquiring the licenses are recorded as intermediate consumption.

3. While *BPM6* provides guidance on the treatment of sale/purchase of licenses to use and licenses to reproduce IPPs, no distinction is made in their treatment based on whether they will be used in production for more than one year or less, and whether the licensee assumes risks and rewards of ownership. The concept of the sale of part of the original also does not exist in *BPM6*. Further, license to reproduce is also applicable to marketing assets (it was not the case in *BPM6*) and, therefore, the appropriate services classification for recording the cross-border transaction in such licenses should be clarified. As these aspects are likely to have an impact on the services classification of IPPs in *BPM6*, this note provides guidance on this issue.

SECTION II: PROPOSED RECOMMENDATIONS

SERVICES CATEGORY FOR RECORDING THE SALE/PURCHASE TRANSACTIONS OF MARKETING ASSETS

4. The note proposes two options for recording the cross-border transactions in sale/purchase of marketing assets in services account.

- Option 1: On the lines of a separate standard first-level service category for research and development (R&D) services,⁵ a new standard first-level category of "marketing asset services" to record such transactions is proposed. Assigning a first-level service category makes sense as the services in these assets are likely to increase in the coming years and therefore, this option should be seen as a forward looking one considering the future expectations related to transactions in these assets.
- Option 2 (preferred option): As these services are not significant at this stage for most of the countries, they may be recorded under *technical and other business services* as a standard second-level category of "marketing asset services".

TREATMENT OF LICENSE TO USE, LICENSE TO PRODUCE, AND OTHER TRANSACTIONS IN IPP

5. There are five standard service categories (including the "marketing asset services") in *BPM7* for recording IPP related transactions. Table 1 provides the mapping between standard service category (first- or second- level, depending on the outcome of Question 2 below) and possible IPP related transactions which may be either transactions in fixed assets or consumptions items in SNA.

⁵ In this note, we refer to standard services categories of *BPM7* (and not *BPM6*) as per the annotated outline of *BPM7* <u>Chapter 11, Services Account</u>.

Standard Service Category (<i>BPM7</i>)	Fixed assets/Consumption Categories (SNA)	
Computer and information services	 i) Customized software; ii) licenses to use non- customized software or databases; and iii) licenses to reproduce and distribute software that may meet the asset requirements⁶ 	
Marketing asset services	 Marketing assets; and ii) license to reproduce marketing assets (sub-licensing); and payments for the use of marketing assets that may meet the asset requirements. 	
Personal, cultural and recreational services	 i) Entertainment, literary and artistic originals; ii) licenses to use artistic originals; and iii) licenses to reproduce and distribute artistic originals that may meet the asset requirements. 	
Research and development (R&D) services	 i) Expenditure on R&D services; ii) patents; and iii) and payments for the use of the outcomes of R&D that may meet the asset requirements. 	
Charges for the use of intellectual property n.i.e.	Payments for use of proprietary rights (patents, trademarks, franchise, copyrights, etc.) and charges for license to reproduces and/or distribute (copyrights, trademarks, franchise, computer software, etc.) not meeting asset requirements.	

Table 1: Services categories for IPPs vs Possible Assets/Consumption Categories

6. The BPM services classification consistent with SNA can be derived by distinguishing the items in the right column into fixed assets and consumption categories. In general, while items that are classified as fixed assets in national accounts (i.e., meeting the asset requirements) will be classified in one of the first four standard service components in the left column, items that are classified as intermediate consumption in the right column (with the exception of the licenses to use computer software and artistic originals as explained in paragraph 11) will be classified under the last standard service component (i.e., charges for the use of intellectual property n.i.e.). This is further explained in detail below.

Transactions in IPPs (concerning the IPP assets)

⁶ a) Licensee expects to use the product in production for more than one year and assume all the risks and rewards; and b) in the case of licenses to reproduce and distribute, licensee assumes responsibility for the distribution, support and maintenance (see paragraph 2 (ii)).

7. If the buyer of an IPP-related service (franchise, trademarks, outcomes of R&D, copyrights, software, etc.) intends to use the knowledge, rights, or other features embedded in that service in production for more than one year, and also assumes the risks and rewards, then such payment is treated as a fixed asset in national accounts, and the cross-border transaction of such license should be classified in one of the first four standard service components in Table 1.

8. If a license allows the licensee to reproduce the original IPP asset (copyrights, software, marketing assets, etc.) and the licensee assumes responsibility for the distribution, support and maintenance, such license is treated as a fixed asset in national accounts, and the cross-border transaction of such license should be classified in one of the first four standard service components in Table 1.

9. The outright sale of an IPP asset where the seller relinquishes all rights would be considered as an acquisition of a fixed asset in national accounts and the cross-border transaction of such asset should be classified in one of the first four standard service components in Table 1.

10. Companies may pay for R&D activities undertaken on a systematic basis by third parties or subsidiaries increasing the paying company's stock of knowledge. (Multinationals may employ a cost-share approach where several companies pay for R&D activities in an affiliated research center, and then share ownership rights to the outcomes of R&D). Such payments are usually considered as an acquisition of a fixed asset in national accounts and cross-border payments are classified under R&D services.

Other transactions in IPPs (concerning intermediate consumption of IPPs)

11. In case of a license to use IPP in production for less than one year, or where the licensee does not assume the risks and rewards of using the IPP (i.e., no economic change of ownership), would be considered as intermediate consumption in the national accounts. In the balance of payments services account, such license should be classified under the last standard service component in Table 1 (i.e., Charges for use of intellectual property n.i.e.) in the case marketing assets and R&D. If the underlying asset is software or literary and artistic originals, then the payment is classified under the relevant service item (i.e., computer and information services or personal, cultural, and recreational services).

12. In the case of a license that gives the licensee rights to reproduce or distribute the IPP where the licensee does not assume the risks and rewards or responsibility associated with the reproduction and distribution, such as support and maintenance, payment for such license would be considered as intermediate consumption in the national accounts. In the balance of payments services account, this license is classified under payments for the use of intellectual property n.i.e. (regardless of the underlying asset).

13. **Annex 1** provides a summary of the proposed treatment of transactions related to IPPs in the balance of payments services account to be consistent with the national accounts. **The items which are in bold are those for which the recording in balance of payments has been updated to be consistent with the SNA**.

Questions for the Committee:

- 1. Do Committee members agree with Option 2 proposed by the drafting team for recording the "marketing asset services" as a standard second-level category in the balance of payments services account?
- 2. Do Committee members agree with the proposed updates in Section II (and summarized in Annex 1) for recording the IPP related transactions in balance of payments services account?
- 3. Do Committee members have any comments on the inconsistency between the treatment of payments for licenses to use software and databases, and entertainment, literary and artistic originals on the one hand, and R&D and marketing assets on the other hand, when used in production for less than one year (See paragraph 11)?
- 4. Do Committee members have any other comments on the Issue Note?

Туре	Intellectual property	Fixed asset in SNA*	BPM7 Service Classification
Software and databases Payments for the provision of, or the licence to use, customised or non-customised computer software and databases (except where classified as goods (see 10.17c, <i>BPM6</i>) Payments for licence to reproduce and distribute copies	Yes	Computer and information services	
	No	Computer and information services	
	Yes	Computer and information services	
		No	Charges for the use of intellectual property n.i.e.
	Sales and purchases of originals and ownership rights for software systems and applications	Yes	Computer and information services
R&D Payments for R&D services Payment for the use of the outcomes of R&D	Yes	R&D services	
	Payments for R&D services	No	R&D services
		Yes	R&D services
	Payment for the use of the outcomes of R&D	No	Charges for the use of intellectual property n.i.e.
	Sales and purchases and ownership rights of an R&D patent	Yes	R&D services
Marketing assetsPayments for use of marketing assets (franchise fee, trademark revenue, etc.)Marketing assetsPayments for licenses to reproduce or distribute franchises or trademarks, brand names, etc.Outright sale/purchase of marketing assets	Payments for use of marketing assets	Yes	Marketing asset services
		No	Charges for the use of intellectual property n.i.e.
	Payments for licenses to reproduce or	Yes	Marketing asset services
		No	Charges for the use of intellectual property n.i.e.
	Outright sale/purchase of marketing assets	Yes	Marketing asset services
Other: entertainment, literary and artistic originals Payments for licenses to repu distribute artistic originals	Payments for license to use	Yes	Personal, cultural and recreational services
	ayments for livense to use	No	Personal, cultural and recreational services
	Payments for licenses to reproduce or	Yes	Personal, cultural and recreational services
		No	Charges for the use of intellectual property n.i.e.
	Outright sale/purchase of artistic originals	Yes	Personal, cultural and recreational services

Annex 1: Transactions related to IPPs and BPM Services Classification

* Fixed asset is defined in footnote 4. As indicated in paragraph 4, a) if the licensee expects to use the product in production for more than one year and assume all the risks and rewards; and b) in the case of licenses to reproduce and distribute, if the licensee assume responsibility for the distribution, support and maintenance, the products are treated as fixed assets. R&D that does not provide an economic benefit to its owner is treated as intermediate consumption.