

International Workshop on the implementation of NQAF and GSBPM

China, 10-11 January 2022

UN NQAF implementation Checklist for quality assessment and other tools, steps of implementation

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<u>Agenda</u>

<u>Day 1 – 10 January 2022</u>

- 09:00-09:20 Opening ceremony
- 09:20-11:00 Introduction to UN NQAF and its implementation
- 11:00-12:00 Country case studies of statistical quality management
- 14:00-15:50 China Statistical Quality Assurance Framework
- 15:50-16:50 Introduction to GSBPM and its implementation

<u>Day 2 – 11 January 2022</u>

- 09:00-11:20 UN NQAF implementation
- 11:20-12:00 Country case studies of statistical quality management
- 14:00-16:00 Introduction to GSBPM and its implementation, including country case studies
- 16:00-16:50 Country case studies of the use of GSBPM
- 16:50-17:00 Closing ceremony



The Manual aims to support countries in..

NSS

Implementation

at the NSO



..through ⇒Recommendations ⇒UN NQAF ⇒Implementation guidance

Implementation

throughout the

Application to

expanded data

ecosystem

Core terms

A simple definition of quality is "fit for use" or "fit for purpose". In the context of statistical organizations, the object of quality assurance is the statistical output or product, the process, the institutional environment or the whole statistical system.

Quality management framework provides a coherent and holistic system as a basis for quality management

United Nations National Quality Assurance Framework

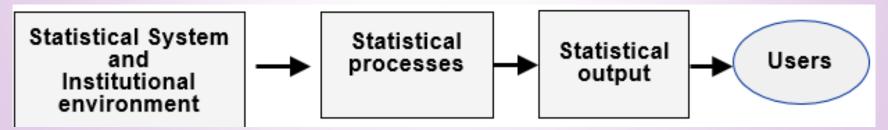
UN NQAF arranges its quality principles and associated requirements into <u>four levels</u>, ranging from the over-arching institutional and cross-institutional level through the statistical production processes to the outputs:

Level A: Managing the statistical system

Level B: Managing the institutional environment

Level C: Managing statistical processes

Level D: Managing statistical outputs



Tools for quality management

- Important activities and tools:
 - Quality indicators
 - Quality reports
 - User surveys
 - Process model: GSBPM
 - Self-assessments
 - Quality reviews
 - Continuous improvements



Manual - Chapter 4

- Methods and tools for statistical quality assessment comprise
 - quality indicators (both for products and processes)
 - quality reports
 - user surveys
 - self and external assessments
 - auditing (internal or external quality reviews), including peer reviews

□ labelling and certification.

- Metadata management
- Risk management

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Self-assessments

- Comprehensive, systematic and regular reviews of an organisation's activities carried out by the organisation itself
- For official statistics, a self-assessment may cover the entire national system (NSS), only the national statistical office (NSO), a specific domain, data sources or statistics
- Purpose may vary, from learning to identifying improvement actions – normally not benchmarking

Self-assessment checklist

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19 Principles 87 Requirements 356 Elements to be assured (good practices)

- Self-assessment checklist based on the UN Quality Assurance Framework contained in the Manual.
- For conducting regular and rigorous quality assessments with the objective to identify improvement actions.
- Also be used to provide an initial assessment for learning purposes or to introduce staff to quality assurance.
- Can be used to draft quality assurance framework.

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Self-assessment checklist instructions

- Scoring:
 - Full compliance 1Partial compliance 0,5
 - No compliance
 0
 - Not assessed
 Does not affect average score
- The purpose is improvements, hence specification of strengths, weaknesses and other comments are important
- Elements to be assured are mainly meant for references, to facilitate scoring
- But it is possible to score the detailed elements as help
- The subjective element is acknowledged. But several independent scorings may de done
- The total score for the 4 levels may be calculated (equal weights)
- UN has published instructions and a roadmap for NQAF implementation

NQAF scoring system

https://unstats.un.org/unsd/methodology/dataquality/tools/

Assessment of compliance with the United Nations National Quality Assurance Framework (2019)

Instructions: Assess the degree of compliance for each of the requirement and describe strengths/weaknesses, include other comments.

For each of the requirements you can refer to the detailed list of elements to be assured (please, use the link next to the requirement).

All requirements are applicable. The only case where "not assesed" can be used, is if there is a not enough information. In this case a special note is displayed in the summary of the assessment saying that the assessment is not fully complete.

			Elements	
				Assessment
	Not assessed			
	No compliance			
	Partial compliance			
Degree of compliance:	Full compliance Partial compliance			

	Level		Principle	Requirement		Elements to be assured	Compliance	Specify strengths, weaknesses, other comments
A	Managing the statistical	1	Coordinating the national statistical		A statistical law establishes the responsibilities of the members of the national statistical system including its coordination. Its members are identified in a legal or formal provision.	<u>click</u>		
	system		system		There are a body and mechanisms for the coordination of the national statistical system for activities at the local, national, regional and international level.	<u>click</u>		
					There is a mechanism for considering statistics produced outside the national statistical system, and if appropriate, for these statistics to become official.	<u>click</u>		
					There is a national plan or program for the development and production of official statistics.	<u>click</u>		

NQAF scoring system - Example

https://unstats.un.org/unsd/methodology/dataquality/tools/

	Principle		Requirement	Elements to be assured	Compliance	Specify strengths, weaknesses, other comments
1	Coordinating	1,1		<u>click</u>		Law establishes responsibilities but not members
	the national		responsibilities of the members of the			
	statistical		national statistical system including its		Partial compliance	
	system		coordination. Its members are identified in a			
			legal or formal provision.			
		1,2	There are a body and mechanisms for the	<u>click</u>		NSO
			coordination of the national statistical		Full compliance	
			system for activities at the local, national,		Full compliance	
			regional and international level.			
		1,3	There is a mechanism for considering	<u>click</u>		
			statistics produced outside the national		Not assessed	
			statistical system, and if appropriate, for		NOL ASSESSED	
			these statistics to become official.			
		1,4	There is a national plan or program for the	<u>click</u>		
			development and production of official		No compliance	
			statistics.			

Partial compliance = 0.5	Total score for 1: ((0,5 + 1 + 0)/3) * 100 = 50
Full compliance = 1	
Not assessed	
No compliance = 0	

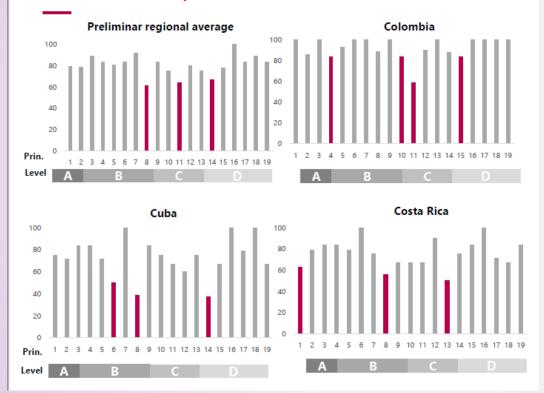
Example: Assessment result

	Compliance	e sco	re per pi	inciple			
		0	20	40	60	80	100
-	Coordinating the national statistical system				• · · ·		
2	Managing relationships with stakeholders						
ŝ	Managing statistical standards						
4	Assuring professional independence						
2	Assuring impartiality and objectivity						
9	Assuring transparency						
~	Assuring statistical confidentiality and data security						
00	Assuring the quality commitment						
6	Assuring adequacy of resources						
10	Assuring methodological soundness						
11	Assuring cost-effectiveness						
12	Assuring appropriate statistical procedures						
13	Managing the respondent burden						
14	Assuring relevance						
15	Assuring accuracy and reliability						
16	Assuring timeliness and punctuality						
17	Assuring accessibility and clarity						
18	Assuring coherence and comparability						
19	Managing metadata						
				-	-	-	-

Example of self-assessments in a region

INFORMACIÓN PARA TODOS

5. Self- assesment questionnaire



Level	Principle
A) Statistical	1. NSS Coordination
system	2. Relationship management
management	3. Standards management
	4. Professional independence
P) Institutional	5. Objectivity
B) Institutional environment	6. Transparency
management	7. Confidentiality
	8. Commitment to quality
	9. Adequacy of resources
	10. Methodological solidity
C) Statistical process	11. Cost-effectiveness
management	12. Appropriate procedures
	13. Respondent burden management
	14. Relevance
D) Statistical	15. Accuracy and reliability
results	16. Timeliness and punctuality
management	17. Accessibility and clarity
	18. Consistency and comparability
	19. Metadata management

Source: Juan Daniel Ortego, DANE, UN Statistical Commission 2021

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Elements to be assured support the NQAF scoring

system

	-				
8	-	8,1	There is a quality policy or a statement of the	<u>click</u>	
	quality		statistical agency's commitment to quality,		
	commitment		which is publicly available.		
		8,2	The statistical agencies promote a culture of	<u>click</u>	
			continuous improvement.		
		8,3		<u>click</u>	
			quality management or the coordination of		
			quality management within the statistical		
			agency, and it receives necessary support to		
			fulfil this role.		
		8,4		<u>click</u>	
			training on quality management.		
		8,5	Guidelines for implementing quality	<u>click</u>	
			management are defined and made available		
			to the public.		
		<mark>8,6</mark>		<u>click</u>	
			regularly measured, monitored, published		
			and followed up to improve statistical		
			products and processes.		
		8,7		<u>click</u>	
			periodic reviews.		
		8,8		<u>click</u>	
			important statistical products and processes		
			are performed.		

8.6 Indicators on statistical output quality are regularly measured, monitored, published and followed up to improve statistical products and processes.
 9.6 Indicators on statistical output quality are regularly measured, monitored, published and followed up to improve statistical products and processes.
 9.6 Quality reports which are serving both producer and user perspectives are prepared, published as appropriate, and updated regularly.
 9.6 Quality indicators are defined, measured and monitored for following up and improvements. Examples of quality indicators: References in media, hits on website, results from user satisfaction surveys (relevance);; Standard deviations and other measures of accuracy, response rates (accuracy); Number and size of revisions (reliability); The length of time between the end of a reference period and dissemination of the statistics. (timeliness);; Rate of statistics published when announced (punctuality); Respondent burden.

Examples of Quality indicators.

Report from Statistics Norway to the Ministry of Finance

	2019	2020	Goal 2021
Errors corrected	59	-	-
Serious errors	0	0	0
Timeliness Weeks			
Monthly statistics	3,7	3,5	< 3,7
Quarterly statistics	7,6	7,3	< 7,6
Annual statistics	32,5	29,9	< 32,5
Punctuality Number of statistics published according to plan 3 months ahead. Percent	97	97	> 97
Response rate Percent. Mandatory surveys	96	94	> 96
Other surveys	58	56	> 58
Response burden businesses. Manyear	73	69	< 73

Elements to be assured support the NQAF scoring system

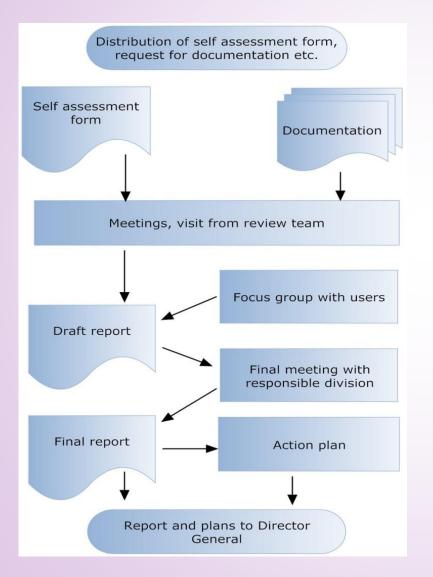
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8	-			<u>click</u>	
	the quality		statistical agency's commitment to quality, which		
	commit-		is publicly available.		
	ment	8,2	The statistical agencies promote a culture of	<u>click</u>	
			continuous improvement.		
		8,3	There is a specific body responsible for the quality	click	
			management or the coordination of quality		
			management within the statistical agency, and it		
			receives necessary support to fulfil this role.		
			-	<u>click</u>	
			training on quality management.		
				<u>click</u>	
			are defined and made available to the public.		
		0.0		all als	
			Indicators on statistical output quality are regularly	CIICK	
			measured, monitored, published and followed up		
			to improve statistical products and processes.		
		87	Statistical products and processes undergo	click	
		-,-	periodic reviews.		
		8.8	Risk analyses addressing the quality of important	click	
			statistical products and processes are performed.		
			statistical producto and processes are performed.		

	ds are
products and performed.	
undergo Reviewing teams where both internal and external experts can participate are set up.	
periodic The statistical agency's internal reviewers are trained in auditing methods and tools.	
reviews.	
Top management is informed of the results of reviews to follow up improvement actions.	
Benchmarking of key statistical processes with other statistical agencies are carried out to identify good practices.	
Procedures are in place to monitor and manage the quality of different stages of the statistical production according to the G	eneric
Statistical Business Process Model (GSBPM).	
Trade-offs within quality are systematically examined (e.g. trade-offs between accuracy, timeliness and costs).	
External experts (also from international organizations) conduct quality reviews, such as reviews of key statistical domains (for example
International Monetary Fund's Reports on the Observance of Standards and Codes (ROSCs)) or other reviews such as peer	reviews,
external audits, and rolling reviews.	

Reviews and auditing

- External (to the producer)
- Based on self-assessment
- The objective of reviews are improvement actions
- Audit follows strict rules and are also used for benchmarking and certification

Example: Internal quality reviews in Statistics Norway based on the European Statistics Code of Practice





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Example: Use of GSBPM in quality review



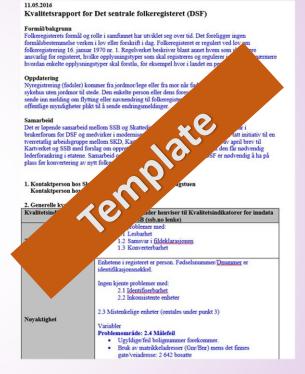
Elements to be assured support the NQAF scoring system

_					
1	Assuring			<u>click</u>	<u>k</u>
1	cost-		measured and analyzed, and mechanisms are		
	effective		in place to assure cost-effectiveness of		
	ness		statistical activities or processes.		
		11,2	Procedures exist to assess and justify	<u>click</u>	<u>k</u>
			demands for new statistics against their cost.		
		11,3	Procedures exist to assess the continuing	<u>click</u>	<u>k</u>
			need for all statistics, to see if any can be		
			discontinued to free up resources.		
		11,4	Modern information and communication	<u>click</u>	<u>k</u>
			technologies are applied to improve the		
			performance of statistical processes.		
		11,5	Proactive efforts are made to improve the	<u>click</u>	<u>k</u>
			statistical potential of administrative data and		
			other data sources.		
				<u>click</u>	
			implement integrated and standardized		
			production systems.		

11,5 Proactive efforts are made to improve the	Statistical agencies provide input in the legislative process to obtain and maintain access to administrative and other data sources for statistical purposes, if needed.
statistical potential of	Appropriate arrangements (e.g. service level agreements or national legislation) with owners or holders of
administrative data and	administrative data and other data collections are made and updated as needed, specifying the access to and flow of
other data sources.	data and metadata, and other relevant aspects.
	An assessment of possible administrative data sources is carried out prior to launching any new survey. Data-linking and integration methods are pro-actively pursued while ensuring data security and privacy.
	Quality reports for administrative and other data used for official statistics are established by the responsible statistical
	agency in cooperation with the data owners or holders.

Example: Quality reports for administrative registers

- In Norway about 100 reports linked to agreements with 28 owners of registers
- Follow quality criteria:
 - Technical checks
 - Accuracy
 - Completeness
 - Time
 - Integrability

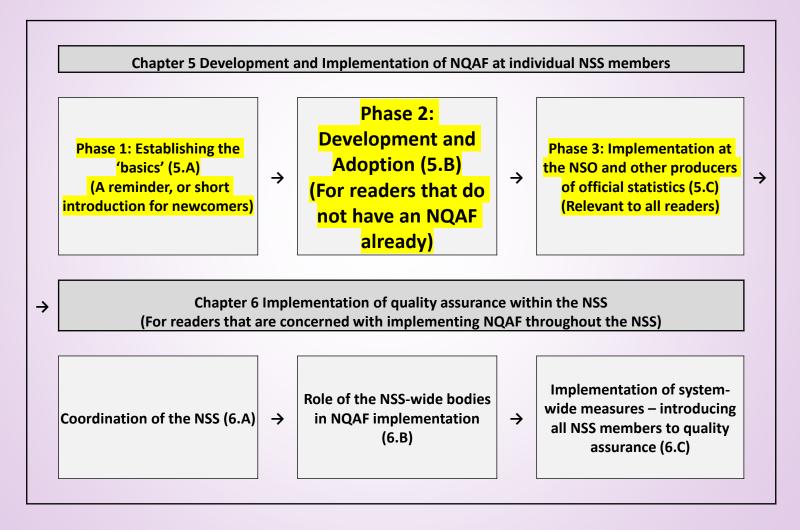


Labelling and certification

- Based on evaluations and reviews
- Labelling applies to institutions and/or statistics
- Used for definition and marking of official statistics (higher quality than other statistics, i.e. experimental statistics)
- Certification normally applies to an organization, normally according to generic quality management systems such as ISO



Implementation steps Manual - Chapter 5 and 6



Institutional arrangements for the development and adoption of NQAF

- Assumes that the NSO is leading the development of NQAF for the entire NSS although specific arrangements in countries may vary.
- The necessary institutional arrangements for the development of NQAF may encompass the following:
 - a. High-level commitment
 - b. Establishment of a quality unit at the NSO responsible for quality assurance
 - c. Establishment of a quality task force (or working group). The head of the NSO would establish a quality task force which is given the responsibility to develop a NQAF
 - d. NSS-wide governance body
 - e. NSS-wide advisory body:
 - f. Establishment of a legal framework for quality assurance

Activities for the development and adoption of NQAF

- Development of NQAF may be undertaken over a period of a minimum of one year, including review, revision and approval.
- □ The process may include the following :

ationalquality

- a. Establishment of a timetable for development and implementation.
- b. Review and analysis of national circumstances and practices.
- c. Identify Uses and users of NQAF and NQAF implementation plan.
- d. Compilation, review and analysis of materials available at the international level.
- e. Decision on the reference framework for NQAF.
- f. First draft of NQAF and its contents.
- g. Quality requirements, elements to be assured and indicators.
- h. Consultation and review process of the draft NQAF.
- i. Finalization and adoption.
- j. Communication and dissemination.

Possible steps and elements of NQAF implementation

Starting point: NQAF has been developed and adopted

- **1** Establish proper institutional arrangements
- 2 Train staff and conduct an initial self-assessment
- **3** Communicate internally and externally
- 4 Develop an implementation strategy and identify implementation actions
- 5 Analyze business processes and activities (using GSBPM and GAMSO)
- 6 Decide on methods and tools for quality assessment that are to be used
- 7 Integrate the implementation steps into the National Strategy for the Development of Statistics (NSDS) and the multi-year statistics plan
- 8 Ensure ongoing commitment and seek actions with quick/visible pay-off

1. Institutional arrangements for the implementation

Quality management must be institutionalized. The following best practices can be identified:

- Quality unit at the NSO. Major statistics producers may establish their own internal quality units
- Internal quality task force at the NSO consisting of representatives from each division to support NQAF implementation throughout the NSO
- Quality assurance managers or focal point in the various statistical domains responsible for establishing the quality assurance plan and leading quality activities in their statistical domain
- NSS-wide governance body and NSS-wide advisory body to guide and support the implementation of the NQAF at the NSO.

2. Training of staff and conducting a self-assessment

- Training of staff. Quality managers and focal points and managers of statistical products need to gain a thorough understanding of the basic concepts, objectives and tools of quality assurance, and the country's NQAF.
- Conducting a self-assessment as starting point. When an NQAF has been adopted, a workshop with managers and experts from throughout the NSO or other statistical agencies can conduct a first self-assessment based on the NQAF.

3. External and internal communication

- Declaration of quality: NSO may explicitly communicate its commitment to high quality and continuous improvement to its stakeholders in the form of a declaration on quality which should be promoted internally and externally to all stakeholders.
- Promotional activities: may include quality seminars, quality campaigns or an annual quality week and external quality reports.

4. Development of an implementation strategy and implementation actions.

- The NSO may develop a mid- and long-term strategy and short-term action plan. A short-term action plan may cover quality improvements for the next data production cycle.
- Generally, quality assurance can be applied at the institutional level and/or at the process or product level.
- For example, relevant principles can be applied to selected processes or products.

5. Analyze business processes and activities (using GSBPM and GAMSO)

- The improvement in quality of statistical products requires the improvement of statistical processes.
- The Generic Statistical Business Process Model (GSBPM) can be used to:
 - (i) document and analyze statistical processes and associated metadata in a standard way;
 - (ii) identify pertinent quality characteristics;
 - (iii) formulate appropriate quality indicators to monitor statistical processes; and
 - (iv) identify necessary actions to improve and assure the quality of statistical processes and outputs.

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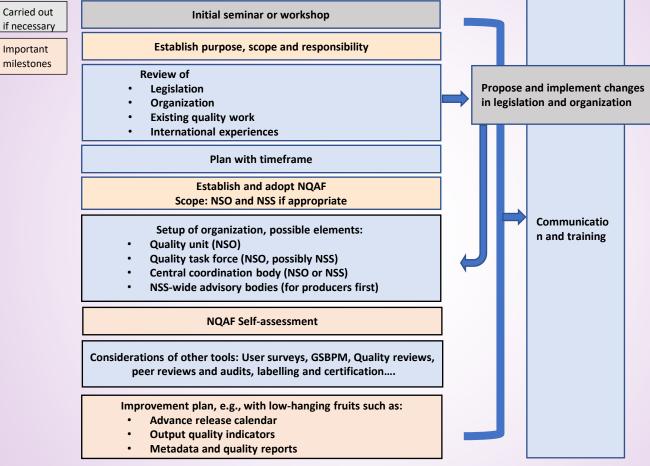
6. Decide on methods and tools for quality assessment that are to be used /

- All methods and tools for quality management and assessment, such as quality indicators, quality reports, quality assessments and audits, among other things, as specified in chapter 4, should be considered.
- 7. Integrate the implementation steps into the National Strategy for the Development of Statistics (NSDS) and the multi-year statistics plan
- Overarching activities that impact quality such as development and update of NSDS, legal and institutional reform, participation in international activities such in IMF's dissemination standards;

8. The challenge of ongoing commitment and actions with quick/visible pay-offs

- Actions with quick/visible pay-offs:
 - Establish advance release calendar;
 - provide output quality indicators (e.g., on accuracy and timeliness);
 - provide metadata and quality reports for users in a systematic and easily accessible way.
- Challenge of ongoing commitment
 - Need of clear mandate and legal obligations;
 - Using quality assurance as strategic tool for the development of statistics;
 - Link quality assurance with forward looking risk management;
 - Other?

A Roadmap for the Development and implementation of NQAF (currently under development)



Adoption and eventually implementation assumes high-level commitment.

