Global Forum on Gender Statistics Manila, Philippine 11-13 October 2010

# Measurement of Caring Responsibilities of Women and Men in Japan

Shizuka TAKAMURA
Counsellor for Gender Equality Analysis

**Gender Equality Bureau**Cabinet Office



### **Contents of Presentation**

- O. Introduction
- i. Gender Statistics in Japan
- ii . Major Statistical Surveys in Japan
- iii. Main Surveys regarding Caring
- iv. Caring Responsibilities of Women and Men
- v. Measures proposed by the Council regarding Caring

#### 0. Introduction

 The statistical system of the Japanese government is decentralized

Gender Equality Bureau, Cabinet Office Director-General for Policy Planning on Statistical Standards, Ministry of Internal Affairs and Communications

#### **Ministrys**

responsible for collecting, publishing and analyzing sex-disaggregated data in each field.

### i . Gender Statistics in Japan

- Enhancing data collection segregated by sex among Japanese ministries
- Such data make it possible
  - to analyze the differences in situations between men & women
  - to measure the distribution of resources and benefit between men & women
  - to assist policy making to improve gender equality

### ii . Major Statistical Surveys in Japan

Statistics	Ministry	Sex- segregated data
<ul> <li>Population Census</li> <li>Labour Force Survey</li> <li>Family Income and Expenditure Survey</li> </ul>	Ministry of Internal Affairs and Communications	0
<ul> <li>Comprehensive Survey of Living Conditions</li> <li>Longitudinal Survey of Adults in 21st Century</li> </ul>	Ministry of Health, Labour and Welfare	0
<ul> <li>Japan's Education at a Glance</li> <li>Survey on Full Time Equivalent (FTE) data for Research Staff members in Higher Education Organization</li> </ul>	Ministry of Education, Culture, Sports, Science and Technology	0
Survey on Violence Between Men and Women	Cabinet Office	O 4

### iii. Main Surveys regarding Caring

- "Comprehensive Survey of Living Conditions" (<u>every 3 years</u>)
- "Survey of Long-term Care Benefit Expenditures" (monthly)
  - Ministry of Health, Labour and Welfare
- "Survey on Time Use and Leisure Activities" (every 5 years)
  - Ministry of Internal Affairs and Communications"
- "Survey on Independent Life of Elderly" (2008, ad hoc)

Situation regarding elderly people

The rate of senior citizens aged ≥65

about 23% (2010)

about 40% (2055)

\*estimated under certain assumptions)

The number of seniors requiring nursing care

about

2.2 million (2000)

about

4.7 million (2009)

\*number of users of Long -term Care Insurance system The Change of family structure

The number of ...

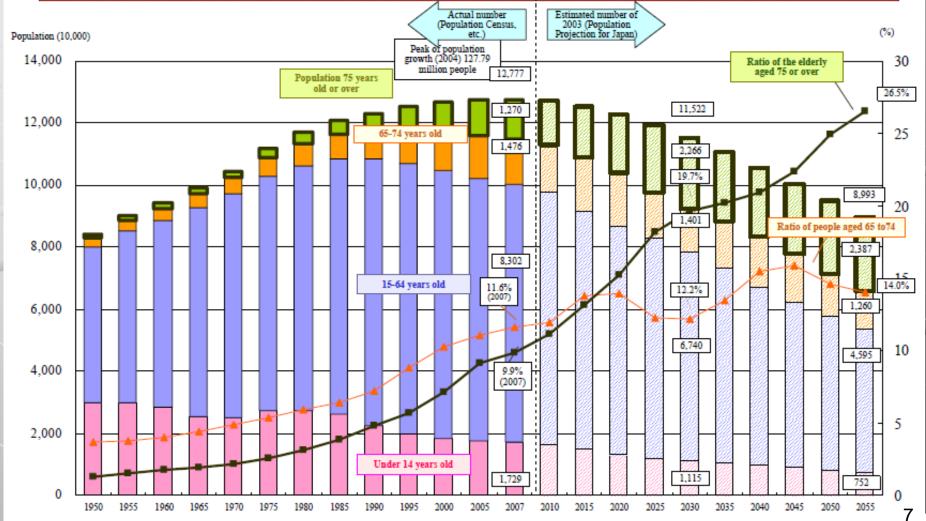
- -Children
- Nuclear families
- Elderly single-person households

✓ Established

"Long-term Care Insurance System" (2000)

#### Increase in the Number of Elderly People Aged 75 or over

OAlthough the ratio of population over 75 years of age in Japan is now one to ten, it is estimated the ratio will be one to five in 2030 and one to four in 2055.

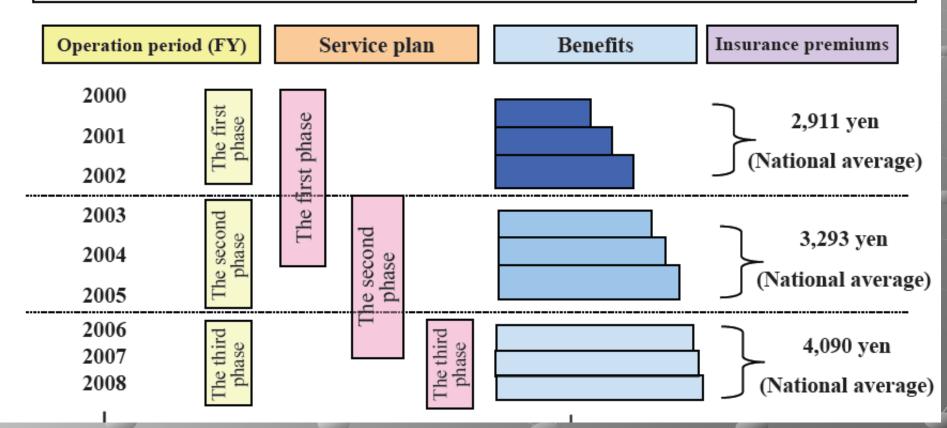


Source: Up to 2005: Population Census, Statistics Bureau, Ministry of Internal Affairs and Communications; In 2007: Population Estimates (annual report), Statistics Bureau, Ministry of Internal Affairs and Communications; In an after 2010: Population Projection for Japan (estimated in December, 2006) (Moderate projection), National Institute of Population and Social Security Research

- Long-Term Care Insurance System
  - System to support the nursing care of elderly people across society
  - Premiums are decided based on financial condition and projected service cost so that financial conditions can be balanced
- ✓ Needed and constructed Statistical system to collect national data on insured and users segregated by sex

#### The Long-term Care Insurance Scheme is operated in three-year cycles.

- Municipal governments formulate a long-term care insurance service plan where three years are regarded as one phase (however, one phase is five years until FY2005) and review it every three years.
- Insurance premiums are set every three years based on projected service costs specified in a service plan so that financial conditions can be balanced throughout the next three years. (Insurance premiums are not changed during such three years.)

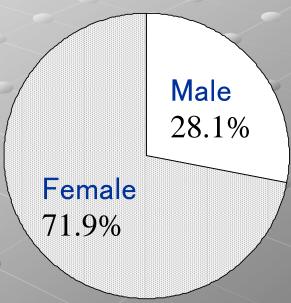


#### Points

- 1. Main caregivers in households are females.
- 2. Most care workers are female. About 40% of females care workers are non-regular employees.
- Most users of Long-term Care Insurance aged 65+ are also females.
- 4. Females tend to need care for longer periods than males.
- The cause of care needs are different between women and men.
- There are differences in time spent on caring activities between women and men.

1. Main caregivers in households are females.

Main caregiver in the household by sex



Data: "Comprehensive Survey of Living Conditions," Ministry of Health, Labour and Welfare (2007)

**2-1. Most care workers** are females. About 40% of female care workers are non-regular employees.

#### Care workers by sex and employment situation

	N	Regular employment	Non-regular employment	Unknown	
Female	23,330	60.7%	39.2%	0.1%	
Male	5,681	86.9%	12.9%	0.1%	
Both sexes	29,124	65.8%	34.1%	0.1%	

Data: Survey of working conditions of care workers, Care Work Foundation (2006)

### 2-2. Earnings of care workers tend to be lower than average earnings

#### Contractual cash earnings by job and sex

		Ave. Ave. service		Contractual (monthly)	cash earnings	Other allowance	Estimate of annual	
			years	('000 yen)	Without overtime allowance	('000 yen)	earnings ('000 yen)	
AII	Male workers	41.9	13.3	372.4	336.7	1078.4	5118.8	
All	Female workers	39.2	8.7	241.7	225.2	568.4	3270.8	
	Nursing home care workers (Male)	32.6	4.9	225.9	213.6	514.2	3077.4	
Care	Nursing home care workers (Female)	37.4	5.2	204.4	193.7	446.8	2771.2	
workers	Home-care worker (Female)	45.3	5.1	207.4	194.0	304.8	2632.8	
	Certified Care Manager (Female)	45.0	7.1	261.8	253.3	636.3	3675.9	

3. Most users of Long-term Care Insurance aged 65+ are also females.

Number of users of Long-term Care Insurance System

#### Female about 2.8 million > Male about 1.1 million

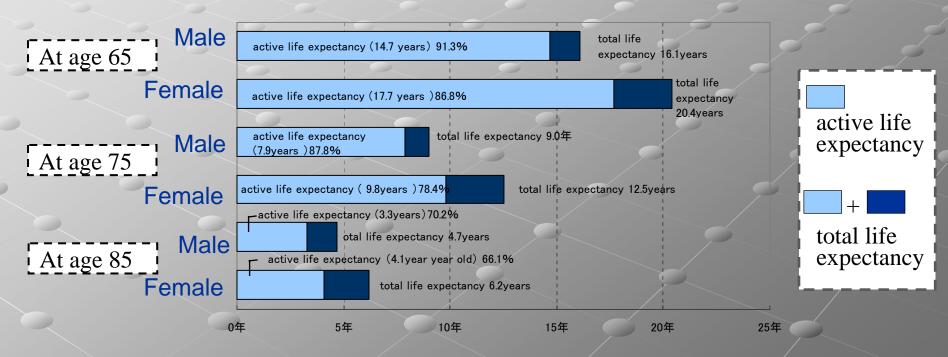
(thousand)

		N	Support Level 1	Support Level 2	Care Level 1	Care Level 2	Care Level 3	Care Level 4	Care Level 5
ſ	Female	2,821.0	280.4	353.4	494.9	507.5	435.6	400.5	348.7
		(100.0%)	(9.9%)	(12.5%)	(17.5%)	(18.0%)	(15.4%)	(14.2%)	(12.4%)
	Male	1,103.5	87.8	106.6	195.3	238.1	201.9	159.8	114.6
		(100.0%)	(8.0%)	(9.7%)	(17.7%)	(21.6%)	(18.3%)	(14.5%)	(10.4%)
	Both sexes	3,924.5	368.2	460	690.2	745.6	637.5	560.3	463.3
		(100.0%)	(9.4%)	(11.7%)	(17.6%)	(19.0%)	(16.2%)	(14.3%)	(11.8%)

(Users aged 65 years old and over)

4. Females tend to need care for longer periods than males.

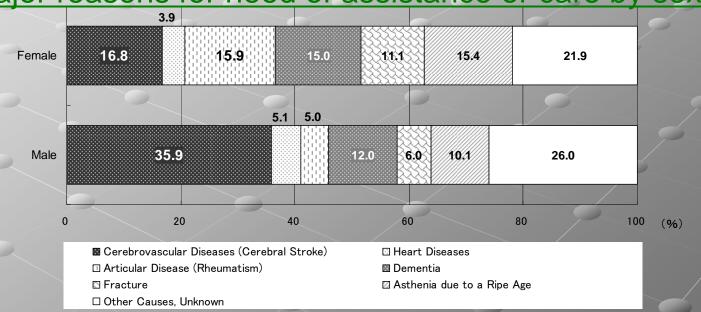
Total life expectancy and active life expectancy by sex



Data: Tsuji, I., Minami, Y., Fukao, A., et al. Active life expectancy among the elderly Japanese. Journal of Gerontology, 1995; 50A:M173-M176.

5. The cause of care needs are different between women and men.





### 6. There are differences in time-use on caring activities between women and men

#### Average time spent on caring or nursing activities

	The number of	Participation	Average time	Total time	
	caregivers	rate	spent by all caregivers		Composition ratio
	(thousand)	(%)	(hours:minutes)	(10 thousand)	(%)
Female	3,329	38.6%	1:00	333	76.4%
Male	2,008	21.4%	0:31	104	23.8%
Both sexes	5,336	32.2%	0:49	436	100.0%

(Weekly average, persons aged 15 years old and over)

### iv. Measures proposed by the Council regarding Caring

- Council for Gender Equality proposed (2008):
  - Promotion of employment and social participation of elderly people of both sexes
  - Improvement of systems and environments that increase the economic independence of elderly people
  - Support for the independent living of elderly people within families and communities
  - Ensure initiatives in medical services and preventive care take into account differences between women and men
  - Construct foundations for quality healthcare services

#### National Machinery for the Promotion or the Formation of a Gender-equal Society

#### Structure for the Promotion of the Formation of a Gender-equal Society Headquarters for the Council for Gender Equality **Promotion of Gender Equality** -Established within the Cabinet -Established in the Cabinet (July 1994) Liaison Conference for the -Study and deliberate on basic policies -Promote the smooth and effective **Promotion of Gender Equality** and measures and important matters Implementation of measures -A network of collaboration and - Monitor the implementation status of coordination comprised of **President** government measures Prime Minister intellectuals from all levels and -Survey the effects of government sectors of society measures Vice President - Exchange information and opinions and promote national **Chief Cabinet Secretary Chief Cabinet Secretary** measures Minister of State for Gender Equality Members **All Cabinet Ministers** women's groups, media, 12 Cabinet Ministers economic organizations, 12 Intellectuals educational bodies, local **Coordinators for Gender Equality** governments, (Director-Generals of relevant Ministries intellectuals, etc and Agencies) **Specialist Committees Meeting of Coordinators for Gender Equality** Secretariat Secretariat Secretariat International Gender Equality Bureau, Cabinet Office Organization -Secretariat for the Council for Gender Equality - Planning and overall coordination of various matters related to promoting the formation of Coordination a gender-equal society and cooperation -Preparation of the White Paper on Gender Equality and research and studies -Dissemination and enlightenment of the Basic Law for a Gender-equal Society Local -Coordination and cooperation with local governments, private groups and international Governme organizations Overall coordination and promotion **Related Government Bodies**

### Thank you!

http://www.gender.go.jp/english\_contents/index.html

email: sizuka.takamura@cao.go.jp