



Benchmarks and Indicators in Support of Land Policy and Land Administration Reforms in Africa

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Environment Indicators Workshop
July 16-20, 2007
UNCC, ECA



A Pan African Framework on Land Policy-Overview

**AUC-ECA-ADB Led Initiative
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**Workshop on Environmental Statistics
16-20 July 2007**

Addis Ababa,



Outline

- Rational for a Pan-Africa Framework on land issues
- Main Functions of the framework
- Roadmap/Critical Steps
- Status and achievements



Rationale: Importance of land in Africa

- Land is important to Africa's economic, social and political development as well as environmental management:
 - Secure land rights is a the basis for Economic investment and economic growth (Economic)
 - If well- governed and managed, land is a means for poverty reduction and inequalities (social)
 - Better governance of land resources (e.g. decentralized management) and renewal of land institutions is vital to peace, security and participatory democracy (political)
 - Sound Land policy/management is necessary for environmental management and existing commitments (Environmental)



Rationale: Why a pan-African initiative?

- Initiative is rooted within the framework of NEPAD and is based on four pillars: Economic, Social, Political and Environmental
- Potential value added of an African wide approach in generating resources/ capacity to tackle land issues
- Land policy and reform are a means of integration at different levels helping to facilitate African integration
- A pan-African initiative can help facilitate peer learning, knowledge exchange and monitoring land policy reforms e.g. through the APRM/NEPAD



Main Functions of the Framework

- Provide a basis for political commitment by African nations and build programmes of common action for sound land policies
- Gain commitment of the international community in establishing a lasting framework for funding land policy and administrative reforms
- Develop clear guidelines and benchmarks with indicators of good practice for land policy and institutional reforms



Main Functions of the Framework cont'd

- Promote constructive treatment of land issues within the CAADP framework to facilitate agricultural transformation
- Promote programmes for securing urban land rights to support urban growth and development of peri-urban areas
- Make land policies and the performance of land institutions subject to the African Peer Review Mechanism



Road Map/Critical Steps

- A continental Consultative Workshop (March 2006)
- Land Policy benchmarks and Indicators development (on-going)
- Regional Assessments and Consultations (on-going)
- African Experts/Ministers Meeting (March 2008)
- Summit of African Heads of State and Government (July 2008)



Stakeholders

Participatory process involving stakeholders:

- Land users: smallholder farmers, pastoralists, natural resource users, urban dwellers and investors
- National level: sectoral ministries, land agencies and institutions, local government
- Traditional authorities and customary institutions
- Pan African institutions
 - African Union; Economic Commission for Africa; African Development Bank
- Regional Economic Communities
- Donor Agencies
- Research and Training Institutions
- Civil Society
- Regional Networks



Status of Implementation

- Consultative meeting March 2006
- African Experts Meeting/completion of background document
- Experts Group Meeting on Land indicators
- Regional assessments underway---
Consultations upcoming



Achievements so far

- Support to Kenyan Land policy formulation process—review of draft document and recommendations up taken prior to parliament
- Capacity building in Support of SADC land facility--ongoing
- Successful synergies with UN agencies working in Africa on land issues
- Advocacy for Land issues—e.g. discussed in ECOSOC ministerial forum in Geneva, July 2007



Thank you!!



Developing Benchmarks and Indicators in support of Land Reforms

AUC-ECA-ADB Land Policy Initiative

Joan Kagwanja

FSSDD/ECA

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EGM on Land Indicators: Objectives¹

- **Approach for developing regional and national land indicators, for the measurement of the performance of countries in the implementation of their land policies and related reforms**
- **Initial list of benchmarks and Indicators for measuring progress in addressing key land issues in Africa**
 - **state sovereignty over land; duality of property systems; protecting the commons; tenure security; land distribution; land administration; policy implementation processes;**



EGM on Land Indicators: Objectives_{1/2}

Inputs necessary to transforming the Concept Note into a viable background document for the development of benchmarks and indicators

- **Gain consensus on a roadmap for the development, review and advocacy for the benchmark and indicators----related to overall initiative**
- **Agree on the way forward in implementing the roadmap for the development of benchmarks and indicators**



EGM on Land Indicators: Inputs

- **Background Document**
- **Skeleton Framework**
- **Concept Note --first draft of potential land indicators for Africa for discussion and input.**
- **Lessons on development of land indicators**



Benchmarks and Indicators: Examples

Issues to be addressed:

- 1. Protecting the commons**
- 2. State Sovereignty over Land**
- 3. Tenure Security**

Issue 1: Protecting the commons

Focus areas

Communities able to gain equivalent land rights as individuals

Land policy recognizes collective rights to land

Benchmarks

Land institutions recognize collective rights to common property resources (ownership, use and management)

Indicators

Increase in proportion of common property registered in the national cadastre

Amount of land registered as common property of groups

Specific minority groups granted collective land claims

Issue 1: Protecting the commons^{1/2}

Focus areas

Benchmarks

Indicators

Ensuring individual needs for land and natural resources are not denied

Common property systems recognize the rights of individuals within the community

Legal safeguards that protect individual rights

Numbers of individual vs group disputes

Ensuring the management of common resources that have multiple claims

Land policy enables negotiation of access and use of land between interested groups and parties

Degree of community involvement in decision making over high-value public resources

Frequency of negotiated agreements of conflict between groups

Issue 2: Sovereignty of the state

Focus areas	Benchmarks	Indicators
Role of state in land ownership	State divests itself of radical title of land	Decrease in proportion of land owned by the state
Role of state in ensuring equity	State plays an effective role in guaranteeing sovereignty of land rights for all citizens, particularly vulnerable groups	Frequency of disputes between communities and private individuals

Issue 2: State sovereignty of land/2

Focus areas	Benchmarks	Indicators
Role of state in regulating and guaranteeing land rights of citizen	State ensures effective mechanisms for conflict resolution over land and balancing diverse interests	Proportion of land management by local communities Proportion of land allocated by private investors Level of disputes by local communities regarding land allocations by the state

Issue 3: Tenure Security

Focus areas

Benchmarks

Indicators

Protection of occupants according to different tenure types

Ability to identify land rights holders

Record of documented land rights

Ability to recognize diversity of tenure situations

Number of documented tenure types

Percentage of land rights holders that are protected

% of demarcated and documented customary land

Ability to identify /register overlapping tenure rights

% reduction of land-conflict cases arising from overlapping claims

Issue 3: Tenure Security ¹²

Focus areas

Gender equity in access to land and security of tenure

Benchmarks

Laws protecting gender are created, and their implementation is closely monitored

Indicators

Existing laws

Number of registered cases of spouse s' co-ownership

Number of registration in inheritance cases in favour of women

Number of cases of widows eviction



Next steps

- **Revise the Concept Paper and transform to background paper**
- **Refinement of benchmarks and indicators**
- **Designing mechanisms for assessing the progress of countries against the indicators**
- **Assessment of possible participating institutions – who could do what**



Next steps_{1/2}

- **Assessment of human resources capacity in key institutions at the country levels and development of plans to address constraints**
- **Initiative to streamline land into the Peer Review Mechanism/ explore linkages with the NEPAD initiative on sustainable land management indicators**



Thank you!!
