

United Nations Statistics Division

## The SNA research agenda

UNCEBTS 11 – 13 June 2019 New York

Herman Smith United Nations Statistics Division



## Outline of presentation

**United Nations Statistics Division** 

- Introduction
- Globalization
- Digitalization



#### **SNA** research agenda: Three priority areas

- In November 2018, the Advisory Expert Group (AEG) on National Accounts reconfirmed the three priority areas for the SNA research agenda:
  - Globalization
  - Digitalization
  - Economic wellbeing and sustainability



## Introduction

### SNA research agenda: Three priority areas

## Globalization

- Economic ownership and recording of intellectual property products (IPPs)
- Treatment of multinational enterprises (MNEs) and special purpose entities
- Intra MNE flows
- Identification of economic presence and residency



#### **SNA research agenda: Three priority areas**

### Digitalization

- Framework for a satellite account on the digital economy
- Valuation of free assets and free services
- Recording of data in the national accounts
- Cryptocurrencies
- Price and volume measurement of goods and services affected by digitalization



capital

#### SNA research agenda: Three priority areas

#### Economic wellbeing and sustainability

- Unpaid household work
- Distribution of household income, expenditure and wealth
- Defining a broader framework for capturing economic activities, wellbeing and sustainability
  Natural
- Environmental-economic accounting

\_ Human capital



## Introduction

#### SNA research agenda: Sub-groups

- Three sub-groups, one for each of three priority areas, have been formed
- AEG members will led each group
- Each group will comprise experts from various domains
- They will address specific issues, as listed on the SNA research agenda, and draft guidance notes
- Subsequently relevant groups of producers and users will be consulted



## Introduction

#### **SNA research agenda: Other items**

- Harmonization of SNA and BOP
- Islamic finance
- Statistical units: enterprise versus establishment
- Asset boundary of intellectual property products
- Relationship between SNA & IASB



https://unstats.un.org/unsd/nationala ccount/research.asp



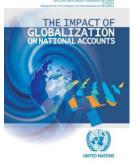
- 50<sup>th</sup> session of the Statistical Commission
  - Welcomed the establishment of dedicated work streams to review the relevance of the 2008 SNA and other standards for economic statistics for measuring new economic and social developments (digitalization, globalization and wellbeing and sustainability)
  - Requested the Intersecretariat Working Group on National Accounts (ISWGNA) to submit, for consideration by the Commission at its 51<sup>st</sup> session, a way forward in updating the 2008 SNA





### Global production versus national statistics

- Global production arrangements between firms and within MNEs
- Quickly evolving, even minor organisational rearrangements can have significant impact
- Statistical complications have long been recognized and discussed
  - Goods for processing, merchanting
  - Transfer pricing
  - Special purpose entities
  - Relocations/reorganisations
  - International consistency (asymmetries)
- Clear friction between national statistics based on residency and global behavior of MNEs





#### Adding IPPs and digitalization

- In the area of production of goods and services, challenges exacerbated when globalization meets IPPs and digitalization
- IPPs have no physical and local constraints => relatively easy to relocate from one country to another
- Impact can be large, especially in small economies
- Is GDP still valid as a measure of domestic production? For designing monetary, fiscal and structural policies?



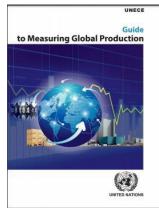
(CECD



## Globalization

#### **Solutions - Improved accounting**

- Better accounting for global production arrangements
- Improving consistency at national level: Large Case Units
- Improving international consistency of recording MNE-activities (EuroGroups Register, Early Warning System, etc.)





## Globalization

## Solutions – Additional suggestions within framework of national accounts

- Provide additional break-downs, such as
  - Breakdown supply and use tables and institutional sector accounts into transactions and positions of purely domestic private enterprises, affiliates of foreign MNEs (among which SPEs), and affiliates of domestic MNEs
  - Breakdown gross operating surplus into the value of capital services by type of asset
- Develop accounts for multinational enterprises to consistently track the transactions and positions of these groups, to complement conventional national accounts



# Solutions beyond SNA – The national allocation of IPPs and related income

- Main characteristics of IPPs
  - No physical or local constraints
  - Often no direct link to the production process (e.g. basic research)
  - Often no direct link between today's stock of assets and today's production of goods and services
  - Often concern the whole value chain, not a particular part of the process (e.g. product and process innovations)
  - Once produced, they are usually easily scalable

• ..



## Solutions beyond SNA – The national allocation of IPPs and related income

- More prescriptive guidance on economic ownership
- A default option is to always consider, conceptually, the parent as the economic owner
- However, current measures of (distributed and reinvested) earnings would shift from GNI to GDP in the parent economy
- Note: In current national accounts, payments for services and property income often blurred



## Globalization

## A remedy or a plaster? Who is the ultimate parent?

- Centre of economic decisions = location from where decisions are made on
  - Global arrangements of production
  - R&D and other corporate investments
  - Corporate finance
  - Appointment at senior management level
  - etc.
- Location of board of directors
- Corporate inversion by setting up a holding type of SPE to minimise tax burden would thus not affect allocation across countries



## Globalization

### **Solutions beyond SNA – Consolidating SPEs**

- SPEs are typically pass-through types of units, often set up to minimize global tax burden
- No economic substance; often brass plates
- Currently treated as separate institutional units, because associated corporation is located in another country
- If not located in another country, they would not be considered as separate institutional units and would be consolidated
- Assigning e.g. ownership of IPPs to these units is matter of legality or practicality



### Solutions beyond SNA – practical considerations

- Solutions require extensive exchange of individual enterprise information at the international level
  - Top-down approach (e.g. BEPS-data, or alternative/additional collection of data on MNEs at the international level)
  - Bottom-up approach (monitoring and analysis of MNEs primarily based on collection of data on the national level)
- However, there are already major problems in arriving at consistency at the national and international level
- Need for enhancing (the possibilities for) international co-operation and co-ordination



## Where is the digital economy in macroeconomic statistics?

- Digital transformation is largely invisible in the core economic accounts and challenges our conceptual frameworks and measurement approaches
- Production chains between producer and consumer are changing, while the overall value added may remain the same, the current frameworks struggle to show the "winners" and "losers"



United Nations Statistics Division

## Where is the digital economy in macroeconomic statistics?

- Internet access by households has led to blurring between household production for market purposes, own account production, consumption, leisure:
  - Self-booking of hotels, or flights by households
  - Self-service at supermarkets
  - On-line banking
  - ...



United Nations Statistics Division

## Where is the digital economy in macroeconomic statistics?

- New players (intermediary platforms) have emerged to leverage on digitalization
- Digitalization has led to new "free" services (Internet access, Facebook) and new free assets (Wikipedia, Linux)
- Accounting for the role of data

### **Digital Supply and Use tables**

- Informal OECD Advisory Group on Measuring GDP in a Digitalized Economy, with development of Digital Supply and Use tables as main objective
- Main features of Digital Supply and Use tables:
  - Does not define the digital economy but highlights transactions (and transactors), with "nature of transaction" (digitally ordered and/or digitally delivered) as main guiding principle, and by breaking out certain digital industries and digital products
  - Includes three products currently outside of the production boundary: data, free digital services provided by enterprises, free digital services provided by communities



#### **Data and free services**

- Discussion ongoing on data:
  - Typology of the different types of data is required
  - Is it a produced or non produced asset?
  - If produced, when does it become produced?
  - How should it be valued?
- Several papers available:
  - There's No Such Thing As A Free Lunch in the Digital Economy (Li et al)
  - Recording and measuring data in the System of National Accounts (Ahmad and Van de Ven)
  - The role and treatment of data in national accounts (Statistics Canada & BEA)



#### **Data and free services**

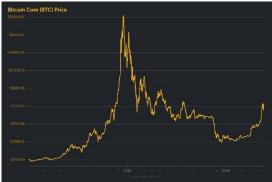
#### Free services and assets

- Should we account for consumer surplus derived from free services, such as Internet, Facebook, etc.? Should they be valued and how?
- Should we account for the production and use of free assets, such as Wikepedia, R, Linux? How should these be recorded and valued?
- Note: Interlinkage between data and free services



#### Cryptocurrencies

- Two papers presented at the 2018 meeting of the AEG:
  - Treatment of Crypto Assets in Macroeconomic Statistics. (IMF): Bitcoins are produced non-financial assets except for those issued by central banks which are a financial asset.
  - How to deal with Bitcoin and other cryptocurrencies in the System of National Accounts? (OECD): Bitcoins are assets, and paper outlines the pros and cons of the various treatments
  - AEG consultation is over
  - Conclusions in line with IMF-proposal
  - Outcome paper will be drafted shortly
  - AEG recommended that "any recording guidance currently developed for crypto assets should be considered as interim"





**United Nations Statistics Division** 

## Thank you

